

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY ATHENS IMMEDIATE

INFO AMEMBASSY ANKARA PRIORITY

USMISSION NATO PRIORITY

SECDEF WASHDC PRIORITY

JCS WASHDC PRIORITY

CINCUSAFE PRIORITY

USCINCEUR PRIORITY

USNMR SHAPE PRIORITY

CINCUSAREUR PRIORITY

CINCUSNAVEUR PRIORITY

DIRNSA PRIORITY

S E C R E T STATE 187128

E.O. 11652: GDS

TAGS: MARR, PFOR, GR, US

SUBJECT: CONGRESSIONAL HANDLING OF GREEK DCA

1. AS NEGOTIATIONS PROCEED IN ATHENS, US TEAM SHOULD BE ALERT TO PROBLEMS WE SEE DEVELOPING WITH RESPECT TO FUTURE CONGRESSIONAL CONSIDERATION OF AGREEMENT PACKAGE. TO MINIMIZE THESE PROBLEMS, WE WOULD ASK US DELEGATION TO:

--A. RESIST GREEK DESIRE TO INCORPORATE TOO MUCH DETAIL IN-TO APPENDICES AND ANNEXES. A BULKY AND COMPLEX PACKAGE CAN

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ONLY HINDER EFFORTS TO GAIN TIMELY CONGRESSIONAL APPROVAL.

ADDITIONALLY, BY MINIMIZING THE AMOUNT OF DETAIL, WE ARE COMMENSURATELY REDUCING THE POSSIBILITY OF FUTURE AMENDMENTS; AMENDMENT FLEXIBILITY IS REDUCED BY CONGRESSIONAL APPROVAL UNLESS SPECIAL PROCEDURES ARE BUILT INTO THE BASIC DCA TEXT.

--B. AVOID INCLUSION OF MATERIAL REQUIRING CLASSIFICATION IN DCA PACKAGE. SUCH MATERIAL WILL CREATE COMPLICATIONS WITH CONGRESS AND POSE SECURITY AND PROCEDURAL PROBLEMS. IMPLEMENTING AGREEMENTS, WHICH WILL NOT BE SENT TO CONGRESS FOR APPROVAL, MAY BE CLASSIFIED, BUT CLASSIFICATION SHOULD BE EMPLOYED SPARINGLY AND SPECIAL CHANNELS AVOIDED.

2. TO PRECLUDE FUTURE PROBLEMS, US NEGOTIATORS SHOULD IN

FIRST INSTANCE OFFER TO PROVIDE REQUESTED INFORMATION INFORMALLY AT SUB-GROUP LEVEL. IF GREEKS INSIST ON MORE FORMAL TRANSMITTAL, YOU SHOULD SUGGEST MILITARY-LEVEL LETTER OR MEMORANDUM OR EMBASSY NOTE. AS A FALLBACK, US TEAM CAN AGREE TO "SEPARATE TECHNICAL IMPLEMENTING ARRANGEMENTS," PREFERABLY AT MILITARY LEVEL FOLLOWING DEPARTMENTAL APPROVAL.

3. DEPARTMENT IS STILL CONSIDERING WHAT DOCUMENTS NOW BEING NEGOTIATED IN ATHENS WILL BE SENT TO CONGRESS FOR APPROVAL. CONSISTENT WITH THE TRADITIONAL CONCLUSION OF FACILITIES AND SOFA AGREEMENTS AS "EXECUTIVE AGREEMENTS," OUR PREFERENCE IS TO LIMIT OUR SUBMISSION TO CONGRESS TO DCA AND COMMAND AND CONTROL APPENDIX AND TO TREAT THE SOFA AND FACILITIES APPENDICES AS "IMPLEMENTING OR TECHNICAL AGREEMENTS" WHICH WOULD BE PROVIDED TO CONGRESS ON AN INFORMATION BASIS PURSUANT TO PROVISIONS OF THE CASE ACT. THE FACILITIES APPENDICES AND SOFA COULD THEN BE RENAMED AS "IMPLEMENTING OR TECHNICAL AGREEMENTS" AND NECESSARY CHANGES MADE IN REFERENCE TO THEM IN THE MAIN DCA TEXT. KISSINGER

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